PROPOSED AMENDMENTS TO RULE 8.119(H) OF THE MICHIGAN COURT RULES

<u>Issue</u>

Should the Representative Assembly adopt the proposal to amend MCR 8.119(H) to add a subrule (11) to make a court record nonpublic when a case is adjudicated by dismissal, acquittal, or nolle prosequi?

Proponent

Nicole Evans, Representative Assembly Vice-Chair 54B District Court Administrator 101 Linden St. East Lansing, MI 48823-4311

East Lansing, MI 48823-4311 Phone: (517) 336-8636

Email: nevans@54BDistrictCourt.com

Synopsis

Eligible individuals enjoy the benefit of having their case made nonpublic when pleading guilty under certain statutes. Whereas individuals whose charges were dismissed, who were acquitted of their charges, or where the prosecutor decided not to pursue charges are subject to unnecessary public scrutiny. This public exposure is especially prevalent with courts that maintain online publicly accessible databases.

Rule 8.119 Court Records and Reports; Duties of Clerks

- (H) Access to Records. Except as otherwise provided in subrule (F), only case records as defined in subrule (D) are public records, subject to access in accordance with these rules.
 - (1) (10) [Unchanged]
 - 11) Dismissals, Acquittals, and Nolle Prosequi
 - a. If an individual has been charged with any crime and the case is dismissed, the court shall make the record nonpublic.
 - b. If an individual has been charged with any crime and found not guilty of all charges at a trial by bench or jury, the court shall make the record nonpublic.

Background

This proposal addresses the impact of public access to court records and seeks to protect the privacy of individuals who were acquitted and/or their charges were dismissed and/or the prosecutor filed a nolle prosequi.

Currently, individuals who plead guilty under certain statutes have the protection of a nonpublic record as provided under MCL 333.7411, MCL 600.1076(4), MCL 762.11-MCL 762.15, MCL 769.4a, MCL 750.350a, or MCL 750.430.

Additionally, MCL 780.621 was introduced as part of the "Clean Slate" initiative in 2020. This statute allows for the setting aside of convictions when meeting certain criteria. Setting aside the conviction removes the conviction from an individual's criminal history. Upon submission of a court order to the arresting agency, a nonpublic record is maintained by Michigan State Police (MCL 780.623). MCL 780.622(1) provides that upon entry of an order setting aside a conviction under MCL 780.621, the applicant is considered not to have been previously convicted, except as provided in MCL 780.622 and MCL 780.623. See also MCR 8.119(H)(9).

Thus, under the current law, eligible individuals may have their pleas and convictions records made nonpublic. But, under the current law, there is no mechanism for individuals who are acquitted, or whose charge was dismissed, to make their court records nonpublic.

Relevant Court Rules

MCR 1.109(H)(1) and (H)(2) define confidential and nonpublic records. Confidential means that a case record is nonpublic and accessible only to those individuals or entities specified in statute or court rule. A confidential record is accessible to parties only in the manner specified in statute or court rule. Nonpublic means that a case record is not accessible to the public. A nonpublic case record is accessible to parties and only those other individuals or entities specified in statute or court rule. A record may be made nonpublic only pursuant to statute or court rule. A court may NOT make a record nonpublic by court order.

MCR 6.007 addresses confidential records and states, "Records are public except as otherwise indicated in court rule or statute." MCR 8.119(H) addresses access to court records and provides that, "except as other provided in subrule (F), only case records as defined in subrule (D) are public records, subject to access in accordance with these rules." Additionally, subsection (H)(7) provides that unless access to a case record or information contained in a record as defined in subrule (D) is restricted by statute, court rule, or an order entered pursuant to subrule (I), any person may inspect that record and may obtain copies as provided in subrule (J). In subrule (J), the court may collect a fee for the cost of providing copies.

MCR 8.119(I)(1) states except as otherwise provided by statute or court rule, a court may not enter an order that seals courts records, in whole or in part, in any action or proceeding, unless

- (a) A party has filed a written motion that identifies the specific interest to be protected,
- (b) The court has made a finding of good cause, in writing or on the record, which specifies the grounds for the order, and
- (c) There is no less restrictive means to adequately and effectively protect the specific interest asserted.

Several "clean slate" initiatives were enacted to help individuals clear their records of eligible convictions. It is cumbersome to require an individual who has not been convicted to file written motions to benefit from the privilege of not having their court record accessible to the public after a dismissal.

Legislative History

In 2020, Senator Peter Lucido introduced Senate Bill 1093 instructing courts to make documents or records generated in connection with a case nonpublic when a charge or charges are dismissed before trial. Senate Bill 1093 died in committee and has not been reintroduced.

SCAO Forms

Two SCAO forms are relevant to this issue. Form MC262 is an Order of Acquittal/Dismissal or Remand. Item 10 reads "The Michigan State Police and arresting agency shall destroy the arrest record, biometric data, and, as applicable, DNA profile for the dismissed charge(s). The Michigan State Police shall also remove any LEIN entry concerning any dismissed charge(s)."

The second form, MC 235 Motion for the Destruction of Biometric Data and Arrest Record, removes the fingerprint and arrest record in the database maintained by Michigan State Police.

Neither form includes a provision for making a court record nonpublic when there is a dismissal, acquittal, or nolle prosequi.

54-B District Court Data

To provide some context, 54-B District Court in East Lansing, Michigan is a small two-judge court. From 2019 through 2024, there were 4,693 dismissals on misdemeanor cases. In the five-year period (2014-2018) prior to "Clean Slate" legislation there were 12,338 dismissals on misdemeanor cases for a total of 17,031 dismissals in a ten-year period.

SCAO provides an interactive court data dashboard that allows one to drill down into cases dismissed by the party and dismissed by the court. In a nine-year period (2014 - 2023), there were 801,069 cases dismissed by party. There were 292,754 cases dismissed by the court for a total of 1,093,823 dismissed cases that remain accessible to the public.

Opposition

None known.

Prior Action by Representative Assembly

This issue has not been brought before the Representative Assembly.

Fiscal and Staffing Impact on State Bar of Michigan

None known.

STATE BAR OF MICHIGAN POSITION

By vote of the Representative Assembly on April 26, 2025

Should the Representative Assembly adopt the above resolution to amend MCR 8.119(H) to add subrule (11) to make a court record nonpublic when a case is adjudicated by dismissal, acquittal, or nolle prosequi?

- (a) Yes
- or
- (b) No

JIS Code: MFO

STATE OF MICHIGAN

3 A O E	NIO		IDAE
CASE	N()	and .IU	II)(ib

STATE OF MICHIGAN JUDICIAL DISTRICT JUDICIAL CIRCUIT COUNTY	T BIOMETRIC DATA AND ARREST RECORD				O. and JUDGE	
ORI Cou MI-	rt address					Court telephone no.
Police Report No.		_				
THE PEOPLE OF		Defendant's/Juvenile's name, address, and telephone no.				
The State of Michigan		v	CTN/TCN			SID
In the matter of						
Count CRIME					CHAF MCI cita	RGE CODE(S) ation/PACC Code
USE NOTE: This form is for use when the arrequired by law or when the Michigan State Poas stated in MCL 28.243(14)(h). This form is conviction pursuant to MCL 780.621. 1. I,	olice has not destroyed the not for use in conjunction	biomet with so	ric data and arres etting aside an ac	t record bed djudication	cause the	defendant has had a prior conviction
Name (type of print) I was found not guilty of all offe not destroyed the biometric dat I was found not to be within the The charges in this case were of State Police has not destroyed This motion does not pertain to a MCL 762.15, MCL 769.4a, MCL I REQUEST that my biometric dates	nse(s) charged in this a and arrest record a provisions of MCL 71 dismissed by nolle pro the biometric data an any sentence impose . 750.350a, MCL 750.	s cases required the case of t	e, and the arre uired by law. i before trial, a est record as r ler MCL 333.7 or to one of the	sting age and the a equired b 411, MCI e crimes	rresting by law. L 600.10 listed in	agency and/or Michigan 076(4), MCL 762.11- n MCL 28.243(14).
3. TREGOLOT that my biometric da	ata and anest record b			iresuity a	gency a	nd/or wild ligari State Police.
Date		Sig	jnature			
		OF F	IEARING			
A hearing will be held on this motion	on					
	Date and time	b	efore Hon			
Approved, SCAO			Distribute form			

Motion for Destruction of Biometric Data and Arrest Record Page 2 of 2	(1/21)	Case No.
CER	TIFICATE OF	MAILING
	(3). I declare ι	on their attorneys by first-class mail addressed to their under the penalties of perjury that this certificate of mailing st of my information, knowledge, and belief.
Date		Signature

Approved, SCAO

Original - Court 1st copy - Prosecutor 2nd copy - Defendant/Juvenile 3rd copy - Defendant/Juvenile attorney 4th copy - Arresting agency 5th copy - Michigan State Police

STATE OF MICHIGAN JUDICIAL DISTRICT JUDICIAL CIRCUIT

ORDER OF ACQUITTAL/DISMISSAL OR REMAND

	JUDICIAL CIRCUIT		OR REMAN			
ORI MI-	Court	address				Court telephone no.
	Report No.		-			
	☐ The State of Michigan		v	Defendant's/Juvenile's	d telephone no.	
THE	PEOPLE OF					
				CTN/TCN	SID	DOB
□Ju	venile In the matter of				I	
Cour	nt .	CRIME				RGE CODE(S)
Cour		CRIIVIE			IVICE CITA	IIIOII/PACC Code
IT IS	ORDERED:					
□ 1.	The case is dismissed on the mo	otion of the court	with	without prejud	dice.	
□ 2.	Defendant's/Juvenile/s motion for	or dismissal is gran	ited [☐ with ☐ without	prejudice and	the case is dismissed.
□ 3.	Defendant's/Juvenile's motion for	or dismissal is gran	ted in part[☐ with ☐ without	prejudice and	the following charge(s)
	is/are dismissed:					
□ 4.	Defendant/Juvenile is acquitted	on all charge(s) in	this case aft	er trial by	lge. □ jury.	
	Defendant/Juvenile is acquitted	_		_	he following cha	arge(s):
	·	•				
□6		nediately discharge	ed from confi	nement in this case	<u> </u>	
_	Bond is canceled and shall be re				•	
_			are deducte	u.		
_	Bond/bail is continued on the re-					
□ 9.	The case is remanded to the	district	court for fur	ther proceedings for	r the following re	easons:
☐ 10	The Michigan State Police and profile for the dismissed charge charge(s).					
Date			Judge	e		Bar no.

If item 10 is checked, the clerk of the court shall provide a copy of this order to the Michigan State Police upon entry.