SBM	S	Т	А	Т	E	В	A	R	0	F	М	Ι	С	Н	Ι	G	А	N

To:	Members of the Public Policy Committee Board of Commissioners
From:	Janet Welch, Executive Director Peter Cunningham, Director of Governmental Relations Kathryn L. Hennessey, Public Policy Counsel
Date:	May 7, 2019
Re:	FY 2019-2020 Budget for the Michigan Indigent Defense Commission as contained in SB 143 (S-1) and the Executive Budget Recommendation.

## Background

In 2013, the Michigan Indigent Defense Commission Act (Act) was enacted as Public Act 93. That Act, supported by the State Bar of Michigan (SBM), created the Michigan Indigent Defense Commission (MIDC) and required the MIDC to develop standards for local indigent defense systems. Once those standards are approved, the local systems are required to develop compliance plans that include costs, and the state is obligated to fund any increased costs required to meet the new standards.

After the MIDC adopted the first four standards,<sup>1</sup> local systems developed and submitted compliance plans for MIDC approval, and now the state is required to fund the increased costs of implementing those compliance plans. FY 2018-19 is the first year that the state has provided funding to local indigent defense systems. SBM supported the Executive Budget Recommendation for FY 2018-2019 which was fully funded by the legislature.

<sup>&</sup>lt;sup>1</sup> SBM supported the first four minimum standards, which are:

<sup>1.</sup> Education and Training of Defense Counsel - Requires defense counsel to know certain areas of the law including forensic and scientific issues, use applicable technologies, and annually complete continuing legal education courses.

<sup>2.</sup> Initial Review - Directs defense counsel to be prepared to interview and to evaluate client capability to participate in their representation after appointment of the counsel and before any court proceeding in a confidential setting.

<sup>3.</sup> Investigation and Experts - Obligates defense counsel to perform investigations, request funds when appropriate to retain a professional defense investigator, and to seek the assistance of experts if necessary.

<sup>4.</sup> Counsel at First Appearance and Other Critical Stages - Mandates that a defense counsel be assigned to a defendant as soon as the individual is determined to be indigent. Furthermore, counsel must also be provided to defendants at pretrial appearances and for other critical stages at all criminal proceedings.

For FY 2019-20, the Executive Budget Recommendation includes an \$83.7 million appropriation for the MIDC, most of which is to award grants to local indigent defense systems in support the four initial minimum standards. This is a \$5.9 million reduction from the current fiscal year because one-time costs, such as construction costs, were eliminated. The Governor's recommendation also includes an increase of \$205,000 to centralize training and evaluations of attorneys who support indigent defendants in order to standardize statewide education for these services. This additional funding would allow the MIDC to comply with new legislatively-mandated duties to establish standards for MIDC-funded training and education and to measure the quality of training. 2018 PA 214.<sup>2</sup> The Senate version of the MIDC budget, SB 143 (S-1), contains this increase in funding for training and evaluation, but the House did not include this new funding in their initial budget in HB 4239 (H-2).

## Keller Considerations

SBM has a long history of supporting improvements to Michigan's indigent defense system, including supporting the initial four minimum standards for indigent defense systems as well as the underlying legislation and the most recent amendments to the statute. The Executive Budget Recommendation would directly provide funding to improve the quality of legal services for indigent criminal defendants, including the newly appropriated \$205,000, which would provide for the development and implementation of a system for the evaluation of proposals for indigent defense training, regular assessment of training quality, and monitoring of attorney training compliance.

## Keller Quick Guide

	THE TWO PERMISSIBLE SU Regulation of Legal Profession	BJECT-AREAS UNDER <i>KELLER</i> : Improvement in Quality of Legal Services
As interpreted by AO 2004-1	<ul> <li>Regulation and discipline of attorneys</li> <li>Ethics</li> <li>Lawyer competency</li> <li>Integrity of the Legal Profession</li> <li>Regulation of attorney trust accounts</li> </ul>	<ul> <li>Improvement in functioning of the courts</li> <li>Availability of legal services to society</li> </ul>

## Staff Recommendation

The bill satisfies the requirements of Keller and may be considered on its merits.

<sup>&</sup>lt;sup>2</sup> SBM supported the 2018 amendments to the Act.

FY 2019-2020 Budget for the Michigan Indigent Defense Commission as contained in SB 143 (S-1) and the Executive Budget Recommendation.

## Senate Bill 0143 (2019) Srss?

Friendly Link: http://legislature.mi.gov/doc.aspx?2019-SB-0143

## Sponsor

Aric Nesbitt (district 26) (click name to see bills sponsored by that person)

## Categories

Appropriations: zero budget; Appropriations: licensing and regulatory affairs;

Appropriations; zero budget; department of licensing and regulatory affairs; provide for fiscal year 2019-2020. Creates appropriation act.

## **Bill Documents**

Bill Document Formatting Information

[x]

The following bill formatting applies to the 2019-2020 session:

- New language in an amendatory bill will be shown in BOLD AND UPPERCASE.
- Language to be removed will be stricken.
- Amendments made by the House will be blue with square brackets, such as: [House amended text].

- Amendments made by the Senate will be red with double greater/lesser than symbols, such as: << Senate amended text>>.

(gray icons indicate that the action did not occur or that the document is not available)

Documents

## Senate Introduced Bill

Introduced bills appear as they were introduced and reflect no subsequent amendments or changes.



## As Passed by the Senate

As Passed by the Senate is the bill, as introduced, that includes any adopted Senate amendments.



## As Passed by the House

As Passed by the House is the bill, as received from the Senate, that includes any adopted House amendments.



## Senate Enrolled Bill

Enrolled bill is the version passed in identical form by both houses of the Legislature.

## **Bill Analysis**

## Senate Fiscal Analysis



**SENATE SUBCOMMITTEE REC. (Date Completed: 4-25-19)** This document analyzes: SB0143

**SENATE APPROPRIATIONS REC. (Date Completed: 4-30-19)** This document analyzes: SB0143

## History

(House actions in lowercase, Senate actions in UPPERCASE)

Date 
Journal Action

2/28/2019 SJ 21 Pg. 186 INTRODUCED BY SENATOR ARIC NESBITT

## 2/28/2019 SJ 21 Pg. 186 REFERRED TO COMMITTEE ON APPROPRIATIONS 5/7/2019 SJ 43 Pg. 445 REPORTED FAVORABLY WITH SUBSTITUTE S-1 5/7/2019 SJ 43 Pg. 445 COMMITTEE RECOMMENDED IMMEDIATE EFFECT 5/7/2019 SJ 43 Pg. 445 REFERRED TO COMMITTEE OF THE WHOLE WITH SUBSTITUTE S-1

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# **Department of Licensing and Regulatory Affairs** Governor's Recommended Budget for Fiscal Years 2020 and 2021

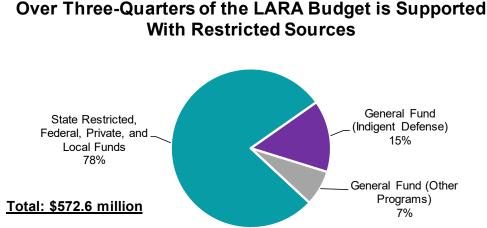
The Department of Licensing and Regulatory Affairs (LARA) serves as the state's primary regulatory agency, providing oversight for a wide range of program areas, including health and child care, business, construction, employment, energy, marijuana, indigent criminal defense, liquor, and professional occupations.

The Governor's recommended budget for fiscal year 2020 includes total ongoing funding of \$572.1 million, of which \$124.3 million is from the state's general fund. The Governor also recommends \$520,000 in one-time funding in fiscal year 2020, all of which is from federal funds.

# **Highlights**

The Governor's recommended budget provides:

- \$83.7 million for Indigent Criminal Defense (\$83.5 million general fund) for 134 trial ٠ court funding units to meet the ongoing requirements established under a statutory process for the effective assistance of counsel. While total costs are down \$5.9 million from the fiscal year 2019 level, an increase of \$205,200 is recommended to centralize training and evaluations of attorneys who support indigent defendants in order to standardize statewide education for these services.
- \$47.3 million for Marijuana Regulation (all funded from restricted revenues) to ٠ administer the state's medical and recreational marijuana laws. In accordance with Initiated Law 1 of 2018, \$20 million is allocated to support research for veteran medical conditions and preventing veteran suicide.



## **Continuing Funding**

Beyond the highlights above, the Governor's recommended budget reflects the following:

- \$29.3 million for Refugee Support to reflect the incorporation of services that were transferred from the Department of Health and Human Services to the Michigan Office for New Americans. This includes a total of \$3.8 million in federal funds to increase support for unaccompanied minors, and \$520,000 in one-time funds for information technology enhancements.
- **Removal of the First Responder Presumed Coverage Fund** due to the elimination of the 3% excise tax on medical marijuana sales with the passage of Initiated Law 1 of 2018. Work project reserves will continue to support the program until a new dedicated revenue source can be identified.

## Department of Licensing and Regulatory Affairs

## Governor's Recommended Budget for Fiscal Years 2020 and 2021

\$ in Thousands

## FY 2020 Adjustments

	i zozo Aujustinents		
	-	GF/GP	GROSS
FY 2019 Current Law		\$135,670.3	\$526,712.2
	Removal of FY 2019 One-Time Funding	(\$6,200.0)	(\$6,200.0)
FY 2020 Ongoing Investments			
Michigan Indigent Defense Commission - Statewide tr	raining evaluation	\$205.2	\$205.2
FY 2020 Reductions			
None recommended		\$0.0	\$0.0
FY 2020 Baseline Adjustments			
Michigan Indigent Defense Commission - Removal of	One-Time Costs	(\$5,850.4)	(\$5,850.4)
Medical and Recreational Marihuana Regulation		\$0.0	\$6,900.0
Veterans Treatment Research - Initiated Law 1 of 201	8	\$0.0	\$20,000.0
First Responder Presumed Coverage Fund - Remove	Excise Tax	\$0.0	(\$5,445.0)
Incorporation of Refugee Services from the Departme	nt of Health and Human Services	\$0.0	\$28,769.0
Firefighter Training and Testing Enhancements		\$0.0	\$1,089.9
Employee Payroll Related Adjustments		\$443.0	\$5,083.4
Other Technical Adjustments		\$0.0	\$828.2
FY 2020 Total Executive Recommendation - Ongoin	g Funding	\$124,268.1	\$572,092.5
FY 2020 One-Time Investments			
Michigan Office for New Americans - Refugee service	s database	\$0.0	\$520.0
FY 2020 Total Executive Recommendation - One-Tir	ne Funding	\$0.0	\$520.0
FY 2020 Total Executive Recommendation - Ongoin	g and One-Time	\$124,268.1	\$572,612.5
	\$ Change from FY 2019 - Total Funding	(\$11,402.2)	\$45,900.3
	% Change from FY 2019 - Total Funding	(8.4%)	8.7%

## FY 2021 Adjustments

	_	GF/GP	GROSS
FY 2020 Total Executive Recommendation		\$124,268.1	\$572,612.5
	Removal of FY 2020 One-Time Funding	\$0.0	(\$520.0)
FY 2021 Baseline Adjustments - Remove FY 2020 one	-time employee salary increase	(\$325.7)	(\$2,926.4)
FY 2021 Total Executive Recommendation		\$123,942.4	\$569,166.1
	\$ Change from FY 2020 - Total Funding	(\$325.7)	(\$3,446.4)
	% Change from FY 2020 - Total Funding	(0.3%)	(0.6%)

# SUBSTITUTE FOR

## SENATE BILL NO. 143

A bill to make appropriations for the department of licensing and regulatory affairs for the fiscal year ending September 30, 2020; and to provide for the expenditure of the appropriations.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1	PART 1
2	LINE-ITEM APPROPRIATIONS
3	Sec. 101. There is appropriated for the department of
4	licensing and regulatory affairs for the fiscal year ending
5	September 30, 2020, from the following funds:
6	DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS
7	APPROPRIATION SUMMARY
8	Full-time equated unclassified positions 57.5
9	Full-time equated classified positions 2,346.3
10	GROSS APPROPRIATION\$ 571,864,840

S01202'19 (S-1)

1	Interdepartmental grant revenues:	
2	IDG from MDE, child care licensing	18,096,700
3	IDG from MDIFS, accounting services	150,000
4	IDG from MDTED, unemployment hearings	4,943,100
5	IDG revenues, administrative hearings and rules	25,824,400
6	Total interdepartmental grants and intradepartmental	
7	transfers	49,014,200
8	ADJUSTED GROSS APPROPRIATION	\$ 522,850,640
9	Federal revenues:	
10	DED, vocational rehabilitation and independent living	20,588,200
11	DHS, fire training systems	528,000
12	DOE, heating oil and propane	3,864,200
13	DOL, occupational safety and health	13,472,200
14	DOT, gas pipeline safety	2,278,500
15	DOT, hazardous materials training and planning	60,000
16	EPA, underground storage tanks	933,600
17	HHS, mammography quality standards	513,300
18	HHS, refugee assistance program fund	29,289,000
19	HHS-Medicaid, certification of health care providers	
20	and suppliers	9,239,800
21	HHS-Medicare, certification of health care providers	
22	and suppliers	15,085,700
23	Total federal revenues	95,852,500
24	Special revenue funds:	
25	Blind services, local	100,000
26	Total local revenues	100,000
27	Blind services, private	111,800

1	Private funds	140,000
2	Total private revenues	251,800
3	Aboveground storage tank fees	350,000
4	Accountancy enforcement fund	756,800
5	Administrative hearings and rules	12,249,000
6	Adult foster care facilities licenses fund	410,000
7	Asbestos abatement fund	1,000,000
8	Boiler inspection fund	4,016,800
9	Builder enforcement fund	745,700
10	Child care home and center licenses fund	500,000
11	Construction code fund	9,564,600
12	Corporation fees	27,706,200
13	Direct shipper enforcement revolving fund	302,300
14	Distance education fund	363,300
15	Division on deafness fund	93,400
16	Elevator fees	5,129,500
17	Fire alarm fees	137,300
18	Fire safety standard and enforcement fund	45,600
19	Fire service fees	3,249,500
20	Fireworks safety fund	3,407,900
21	Health professions regulatory fund	27,303,300
22	Health systems fees	4,432,600
23	Licensing and regulation fund	14,805,800
24	Liquor control enforcement and license investigation	
25	revolving fund	175,000
26	Liquor license fee enhancement fund	76,400
27	Liquor license revenue	16,390,000

1	Liquor purchase revolving fund	19,662,200
2	Local indigent defense reimbursement	200,000
3	Marihuana registry fund	9,070,800
4	Marihuana regulation fund	26,000,000
5	Marihuana regulatory fund	12,140,500
6	Michigan business enterprise program fund	350,000
7	Michigan unarmed combat fund	138,900
8	Mobile home code fund	3,517,100
9	Nurse aid registration fund	600,000
10	Nurse professional fund	2,004,000
11	Nursing home administrative penalties	100,000
12	PMECSEMA fund	1,972,100
13	Private occupational school license fees	564,600
14	Property development fees	300,000
15	Public utility assessments	36,166,400
16	Radiological health fees	3,270,100
17	Real estate appraiser education fund	69,300
18	Real estate education fund	359,300
19	Real estate enforcement fund	715,800
20	Refined petroleum fund	3,000,000
21	Restructuring mechanism assessments	622,200
22	Retired engineers technical assistance program fund	498,200
23	Safety education and training fund	11,304,300
24	Second injury fund	3,000,000
25	Securities fees	18,556,000
26	Securities investor education and training fund	500,000
27	Security business fund	241,400

1	Self-insurers security fund	2,012,700
2	Silicosis and dust disease fund	888,200
3	Survey and remonumentation fund	8,345,700
4	Tax tribunal fund	1,008,800
5	Utility consumer representation fund	804,000
6	Worker's compensation administrative revolving fund	1,932,300
7	Total other state restricted revenues	303,125,900
8	State general fund/general purpose\$	123,520,440
9	Sec. 102. DEPARTMENTAL ADMINISTRATION	
10	Full-time equated unclassified positions 57.5	
11	Full-time equated classified positions 104.0	
12	Unclassified salaries57.5 FTE positions \$	5,309,100
13	Administrative services80.0 FTE positions	9,361,100
14	Executive director programs24.0 FTE positions	3,337,000
15	Property management	11,903,000
16	Worker's compensation	232,700
17	GROSS APPROPRIATION \$	30,142,900
18	Appropriated from:	
19	Interdepartmental grant revenues:	
20	IDG from MDIFS, accounting services	150,000
21	IDG from MDTED, unemployment hearings	625,400
22	Federal revenues:	
23	DED, vocational rehabilitation and independent living	921,600
24	DOE, heating oil and propane	30,000
25	DOL, occupational safety and health	713,600
26	EPA, underground storage tanks	29,000
27	HHS-Medicaid, certification of health care providers	

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DAM

1	and suppliers	405,200
2	HHS-Medicare, certification of health care providers	
3	and suppliers	589,300
4	Special revenue funds:	
5	Aboveground storage tank fees	92,400
6	Accountancy enforcement fund	60,900
7	Asbestos abatement fund	150,900
8	Boiler inspection fund	280,300
9	Builder enforcement fund	101,700
10	Construction code fund	772,600
11	Corporation fees	5,757,100
12	Elevator fees	304,200
13	Fire alarm fees	7,300
14	Fire safety standard and enforcement fund	2,100
15	Fire service fees	459,300
16	Fireworks safety fund	60,100
17	Health professions regulatory fund	1,625,900
18	Health systems fees	244,200
19	Licensing and regulation fund	902,400
20	Liquor license revenue	300,000
21	Liquor purchase revolving fund	3,647,200
22	Marihuana registry fund	720,500
23	Marihuana regulatory fund	422,000
24	Michigan unarmed combat fund	5,900
25	Mobile home code fund	283,800
26	Nurse professional fund	38,200
27	PMECSEMA fund	45,800

1	Private occupational school license fees	55,500
2	Property development fees	7,400
3	Public utility assessments	2,998,500
4	Radiological health fees	284,900
5	Real estate appraiser education fund	2,600
6	Real estate education fund	11,100
7	Real estate enforcement fund	11,400
8	Refined petroleum fund	173,300
9	Restructuring mechanism assessments	32,300
10	Retired engineers technical assistance program fund	7,000
11	Safety education and training fund	828,300
12	Second injury fund	272,800
13	Securities fees	3,639,400
14	Securities investor education and training fund	9,300
15	Security business fund	7,000
16	Self-insurers security fund	150,000
17	Silicosis and dust disease fund	111,300
18	Survey and remonumentation fund	97,600
19	Tax tribunal fund	825,300
20	Utility consumer representation fund	54,000
21	Worker's compensation administrative revolving fund	90,100
22	State general fund/general purpose	\$ 724,900
23	Sec. 103. ENERGY AND UTILITY PROGRAMS	
24	Full-time equated classified positions 209.0	
25	Michigan agency for energy27.0 FTE positions	\$7,318,800
26	Public service commission182.0 FTE positions	32,171,100
27	GROSS APPROPRIATION	\$ 39,489,900

1 Appropriated from:

2 Federal revenues: DOE, heating oil and propane..... 3 3,810,200 4 DOT, gas pipeline safety..... 2,233,500 5 Special revenue funds: Private funds..... 6 140,000 7 Public utility assessments..... 31,701,500 8 Restructuring mechanism assessments ..... 561,800 9 Retired engineers technical assistance program fund ... 491,200 10 State general fund/general purpose ..... \$ 551,700 11 Sec. 104. LIQUOR CONTROL COMMISSION 12 Full-time equated classified positions..... 145.0 13 Liquor licensing and enforcement--116.0 FTE positions \$ 16,243,700 14 Management support services--29.0 FTE positions ..... 4,564,100 GROSS APPROPRIATION..... 15 20,807,800 \$ 16 Appropriated from: 17 Special revenue funds: 18 Direct shipper enforcement revolving fund ..... 302,300 19 Liquor control enforcement and license investigation 20 revolving fund ..... 175,000 21 Liquor license fee enhancement fund..... 76,400 Liquor license revenue..... 22 7,690,000 23 Liquor purchase revolving fund..... 12,564,100 24 State general fund/general purpose ..... \$ 0 25 Sec. 105. OCCUPATIONAL REGULATION Full-time equated classified positions..... 1,161.9 26 27 Bureau of community and health systems--426.9 FTE

8

1	positions	\$ 64,565,800
2	Bureau of construction codes189.0 FTE positions	24,769,300
3	Bureau of fire services79.0 FTE positions	12,026,200
4	Bureau of marihuana regulation150.0 FTE positions	22,008,500
5	Bureau of professional licensing205.0 FTE positions	40,091,300
6	Corporations, securities, and commercial licensing	
7	bureau112.0 FTE positions	14,917,400
8	Marihuana treatment research	 20,000,000
9	GROSS APPROPRIATION	\$ 198,378,500
10	Appropriated from:	
11	Interdepartmental grant revenues:	
12	IDG from MDE, child care licensing	18,096,700
13	Federal revenues:	
14	DHS, fire training systems	528,000
15	DOT, hazardous materials training and planning	60,000
16	EPA, underground storage tanks	804,400
17	HHS-Medicaid, certification of health care providers	
18	and suppliers	8,497,200
19	HHS-Medicare, certification of health care providers	
20	and suppliers	13,854,500
21	Special revenue funds:	
22	Aboveground storage tank fees	223,000
23	Accountancy enforcement fund	694,800
24	Adult foster care facilities license fund	410,000
25	Boiler inspection fund	3,397,700
26	Builder enforcement fund	644,000
27	Child care home and center licenses fund	500,000

1	Construction code fund	8,013,200
2	Corporation fees	7,236,000
3	Distance education fund	357,700
4	Division on deafness fund	93,400
5	Elevator fees	4,348,400
6	Fire alarm fees	130,000
7	Fire safety standard and enforcement fund	40,500
8	Fire service fees	2,591,000
9	Fireworks safety fund	1,000,600
10	Health professions regulatory fund	24,389,700
11	Health systems fees	3,840,200
12	Licensing and regulation fund	12,001,700
13	Liquor purchase revolving fund	144,700
14	Marihuana registry fund	5,040,000
15	Marihuana regulation fund	26,000,000
16	Marihuana regulatory fund	11,468,500
17	Michigan unarmed combat fund	126,200
18	Mobile home code fund	3,061,900
19	Nurse aid registration fund	600,000
20	Nurse professional fund	1,965,800
21	Nursing home administrative penalties	100,000
22	PMECSEMA fund	1,857,700
23	Private occupational school license fees	487,200
24	Property development fees	292,600
25	Real estate appraiser education fund	65,700
26	Real estate education fund	346,300
27	Real estate enforcement fund	704,400

1	Refined petroleum fund	2,655,900
2	Securities fees	4,840,300
3	Securities investor education and training fund	489,700
4	Security business fund	234,400
5	Survey and remonumentation fund	874,000
6	State general fund/general purpose	\$ 25,270,500
7	Sec. 106. EMPLOYMENT SERVICES	
8	Full-time equated classified positions 470.4	
9	Bureau of employment relations22.0 FTE positions	\$ 4,357,000
10	Bureau of services for blind persons113.0 FTE	
11	positions	25,035,400
12	Compensation supplement fund	1,820,000
13	Insurance funds administration23.0 FTE positions	4,665,600
14	Michigan occupational safety and health	
15	administration218.4 FTE positions	33,199,100
16	Office for new Americans9.0 FTE positions	29,240,000
17	Wage and hour program29.0 FTE positions	3,897,500
18	Workers' compensation agency56.0 FTE positions	8,006,300
19	GROSS APPROPRIATION	\$ 110,220,900
20	Appropriated from:	
21	Federal revenues:	
22	DED, vocational rehabilitation and independent living	18,916,800
23	DOL, occupational safety and health	12,231,300
24	HHS, mammography quality standards	513,300
25	HHS, refugee assistance program fund	28,769,000
26	Special revenue funds:	
27	Asbestos abatement fund	813,700

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1	Blind services, local	100,000
2	Blind services, private	111,800
3	Corporation fees	9,761,700
4	Michigan business enterprise program fund	350,000
5	Radiological health fees	2,841,900
6	Safety education and training fund	10,071,800
7	Second injury fund	2,363,100
8	Securities fees	8,933,800
9	Self-insurers security fund	1,604,000
10	Silicosis and dust disease fund	698,500
11	Worker's compensation administrative revolving fund	1,702,900
12	State general fund/general purpose\$	10,437,300
13	Sec. 107. MICHIGAN ADMINISTRATIVE HEARING SYSTEM	
14	Full-time equated classified positions 236.0	
15	Michigan administrative hearing system218.0 FTE	
16	positions\$	38,919,700
17	Michigan compensation appellate commission18.0 FTE	
18	positions	4,660,500
19	GROSS APPROPRIATION\$	43,580,200
20	Appropriated from:	
21	Interdepartmental grant revenues:	
22	IDG from MDTED, unemployment hearings	4,317,700
23	IDG revenues, administrative hearings and rules	25,824,400
24	Federal revenues:	
25	DOL, occupational safety and health	154,200
26	Special revenue funds:	
27	Administrative hearings and rules	12,249,000

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DAM

1	Corporation fees	203,500
2	Worker's compensation administrative revolving fund	139,300
3	State general fund/general purpose	\$ 692,100
4	Sec. 108. COMMISSIONS	
5	Full-time equated classified positions 20.0	
6	Asian Pacific American affairs commission1.0 FTE	
7	position	\$ 134,800
8	Commission on Middle Eastern American affairs1.0 FTE	
9	position	122,640
10	Hispanic/Latino commission of Michigan1.0 FTE	
11	position	285,200
12	Michigan indigent defense commission17.0 FTE	
13	positions	 2,654,400
14	GROSS APPROPRIATION	\$ 3,197,040
15	Appropriated from:	
16	State general fund/general purpose	\$ 3,197,040
17	Sec. 109. DEPARTMENT GRANTS	
18	Firefighter training grants	\$ 2,300,000
19	Liquor law enforcement grants	8,400,000
20	Medical marihuana operation and oversight grants	3,000,000
21	Michigan indigent defense commission grants	80,999,600
22	Remonumentation grants	7,300,000
23	Subregional libraries state aid	451,800
24	Utility consumer representation fund	 750,000
25	GROSS APPROPRIATION	\$ 103,201,400
26	Appropriated from:	
27	Special revenue funds:	

13

1	Fireworks safety fund	2,300,000
2	Liquor license revenue	8,400,000
3	Local indigent defense reimbursement	200,000
4	Marihuana registry fund	3,000,000
5	Survey and remonumentation fund	7,300,000
6	Utility consumer representation fund	750,000
7	State general fund/general purpose	\$ 81,251,400
8	Sec. 110. INFORMATION TECHNOLOGY	
9	Information technology services and projects	\$ 22,326,200
10	GROSS APPROPRIATION	\$ 22,326,200
11	Appropriated from:	
12	Federal revenues:	
13	DED, vocational rehabilitation and independent living	749,800
14	DOE, heating oil and propane	24,000
15	DOL, occupational safety and health	373,100
16	DOT, gas pipeline safety	45,000
17	EPA, underground storage tanks	100,200
18	HHS-Medicaid, certification of health care providers	
19	and suppliers	337,400
20	HHS-Medicare, certification of health care providers	
21	and suppliers	641,900
22	Special revenue funds:	
23	Aboveground storage tank fees	34,600
24	Accountancy enforcement fund	1,100
25	Asbestos abatement fund	35,400
26	Boiler inspection fund	338,800
27	Construction code fund	778,800

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1	Corporation fees	4,747,900
2	Distance education fund	5,600
3	Elevator fees	476,900
4	Fire safety standard and enforcement fund	3,000
5	Fire service fees	199,200
6	Fireworks safety fund	47,200
7	Health professions regulatory fund	1,287,700
8	Health systems fees	348,200
9	Licensing and regulation fund	1,901,700
10	Liquor purchase revolving fund	3,306,200
11	Marihuana registry fund	310,300
12	Marihuana regulatory fund	250,000
13	Michigan unarmed combat fund	6,800
14	Mobile home code fund	171,400
15	PMECSEMA fund	68,600
16	Private occupational school license fees	21,900
17	Public utility assessments	1,466,400
18	Radiological health fees	143,300
19	Real estate appraiser education fund	1,000
20	Real estate education fund	1,900
21	Refined petroleum fund	170,800
22	Restructuring mechanism assessments	28,100
23	Safety education and training fund	404,200
24	Second injury fund	364,100
25	Securities fees	1,142,500
26	Securities investor education and training fund	1,000
27	Self-insurers security fund	258,700

1	Silicosis and dust disease fund		78,400
2	Survey and remonumentation fund		74,100
3	Tax tribunal fund		183,500
4	State general fund/general purpose	\$	1,395,500
5	Sec. 111. ONE-TIME BASIS ONLY		
6	Refugee assistance program fund	\$_	520,000
7	GROSS APPROPRIATION	\$	520,000
8	Appropriated from:		
9	Federal revenues:		
10	HHS, refugee assistance program fund		520,000
11	State general fund/general purpose	\$	0

12	PART 2	
13	PROVISIONS CONCERNING APPROPRIATIONS	
14	FOR FISCAL YEAR 2019-2020	
15	GENERAL SECTIONS	
16	Sec. 201. Pursuant to section 30 of article IX of the state	
17	constitution of 1963, total state spending from state sources under	
18	part 1 for fiscal year 2019-2020 is \$426,646,340.00 and state	
19	spending from state sources to be paid to local units of government	
20	for fiscal year 2019-2020 is \$102,451,400.00. The itemized	
21	statement below identifies appropriations from which spending to	
22	local units of government will occur:	
23	DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS	
24	Firefighter training grants \$ 2,300,000	
25	Liquor law enforcement grants	

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Medical marihuana operation and oversight grants ..... 3,000,000 1 2 3 Remonumentation grants..... 7,300,000 4 Subregional libraries state aid..... 451,800 Total department of licensing and regulatory affairs. \$ 5 102,451,400 6 Sec. 202. The appropriations authorized under part 1 are 7 subject to the management and budget act, 1984 PA 431, MCL 18.1101 to 18.1594. 8 9 Sec. 203. As used in this part and part 1: 10 (a) "DED" means the United States Department of Education. 11 (b) "Department" means the department of licensing and 12 regulatory affairs. 13 (c) "DHS" means the United States Department of Homeland 14 Security. 15 (d) "DIFS" means the department of insurance and financial 16 services. 17 (e) "Director" means the director of the department. 18 (f) "DOE" means the United States Department of Energy. 19 (g) "DOL" means the United States Department of Labor. 20 (h) "DOT" means the United States Department of 21 Transportation. (i) "EPA" means the United States Environmental Protection 22 23 Agency. 24 (j) "FOIA" means the freedom of information act, 1976 PA 442, 25 MCL 15.231 to 15.246. 26 (k) "FTE" means full-time equated.

27 (1) "HHS" means the United States Department of Health and

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1 Human Services.

2 (m) "IDG" means interdepartmental grant.

3 (n) "IT" means information technology.

4

(o) "MDE" means the Michigan department of education.

5 (p) "PMECSEMA" means pain management education and controlled6 substances electronic monitoring and antidiversion.

7 (q) "Subcommittees" means the subcommittees of the house and
8 senate appropriations committees with jurisdiction over the budget
9 for the department.

10 (r) "TED" means the Michigan department of talent and economic 11 development.

Sec. 204. The department and agencies receiving appropriations in part 1 shall use the internet to fulfill the reporting requirements of this part. This requirement may include transmission of reports via electronic mail to the recipients identified for each reporting requirement, or it may include placement of reports on an internet or intranet site.

18 Sec. 205. Funds appropriated in part 1 shall not be used for 19 the purchase of foreign goods or services, or both, if 20 competitively priced and of comparable quality American goods or 21 services, or both, are available. Preference shall be given to 22 goods or services, or both, manufactured or provided by Michigan 23 businesses, if they are competitively priced and of comparable 24 quality. In addition, preference shall be given to goods or 25 services, or both, that are manufactured or provided by Michigan 26 businesses owned and operated by veterans, if they are 27 competitively priced and of comparable quality.

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Sec. 206. The director shall take all reasonable steps to
 ensure businesses in deprived and depressed communities compete for
 and perform contracts to provide services or supplies, or both. The
 director shall strongly encourage firms with which the department
 contracts to subcontract with certified businesses in depressed and
 deprived communities for services, supplies, or both.

7 Sec. 207. (1) Out-of-state travel shall be limited to
8 situations when travel is approved by a departmental employee's
9 immediate supervisor and in which 1 or more of the following
10 conditions apply:

11 (a) The travel is required by legal mandate or court order or12 for law enforcement purposes.

13 (b) The travel is necessary to protect the health or safety of
14 Michigan citizens or visitors or to assist other states in similar
15 circumstances.

16 (c) The travel is necessary to produce budgetary savings or to 17 increase state revenues, including protecting existing federal 18 funds or securing additional federal funds.

19 (d) The travel is necessary to comply with federal20 requirements.

(e) The travel is necessary to secure specialized training forstaff that is not available within this state.

23 (f) The travel is financed entirely by federal or nonstate24 funds.

(2) The department shall not approve the travel of more than 1
departmental employee to a specific professional development
conference or training seminar that is located outside of this

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state unless a professional development conference or training
 seminar is funded by a federal or private funding source and
 requires more than 1 individual from the department to attend, or
 the conference or training seminar includes multiple issues in
 which 1 employee from the department does not have expertise.

6 (3) Not later than January 1, the department shall prepare a 7 travel report listing all travel by classified and unclassified employees outside this state in the immediately preceding fiscal 8 9 year that was funded in whole or in part with funds appropriated in 10 the department's budget. The report shall be submitted to the house 11 and senate appropriations committees, the senate and house fiscal 12 agencies, and the state budget director. The report shall include 13 all of the following information:

14 (a) The name of each person receiving reimbursement for travel15 outside this state or whose travel costs were paid by this state.

16 (b) The destination of each travel occurrence.

17

(c) The dates of each travel occurrence.

18 (d) A brief statement of the reason for each travel19 occurrence.

(e) The transportation and related costs of each travel occurrence, including the proportion funded with state general fund/general purpose revenues, the proportion funded with state restricted revenues, the proportion funded with federal revenues, and the proportion funded with other revenues.

25 (f) A total of all out-of-state travel funded for the26 immediately preceding fiscal year.

27

Sec. 208. Funds appropriated in part 1 shall not be used by a

principal executive department, state agency, or authority to hire a person to provide legal services that are the responsibility of the attorney general. This prohibition does not apply to legal services for bonding activities and for those outside services that the attorney general authorizes.

Sec. 209. Not later than November 30, the state budget office 6 shall prepare and transmit a report that provides for estimates of 7 the total general fund/general purpose appropriation lapses at the 8 9 close of the prior fiscal year. This report shall summarize the 10 projected year-end general fund/general purpose appropriation 11 lapses by major departmental program or program areas. The report 12 shall be transmitted to the chairpersons of the senate and house appropriations committees and the senate and house fiscal agencies. 13

Sec. 211. The department shall cooperate with the department of technology, management, and budget to maintain a searchable website accessible by the public at no cost that includes, but is not limited to, all of the following for the department and each agency:

## 19

(a) Fiscal year-to-date expenditures by category.

20 (b) Fiscal year-to-date expenditures by appropriation unit.

(c) Fiscal year-to-date payments to a selected vendor,
including the vendor name, payment date, payment amount, and
payment description.

24 (d) The number of active department employees by job25 classification.

26 (e) Job specifications and wage rates.

27 Sec. 212. Within 14 days after the release of the executive

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budget recommendation, the department shall cooperate with the state budget office to provide the senate and house appropriations chairs, the senate and house appropriations subcommittees chairs, and the senate and house fiscal agencies with an annual report on estimated state restricted fund balances, state restricted fund projected revenues, and state restricted fund expenditures for the fiscal years ending September 30, 2019 and September 30, 2020.

8 Sec. 213. The department shall maintain, on a publicly
9 accessible website, a department scorecard that identifies, tracks,
10 and regularly updates key metrics that are used to monitor and
11 improve the department's performance.

Sec. 214. Total authorized appropriations from all sources under part 1 for legacy costs for the fiscal year ending September 30, 2020 are estimated at \$54,351,800.00. From this amount, total agency appropriations for pension-related legacy costs are estimated at \$26,421,700.00. Total agency appropriations for retiree health care legacy costs are estimated at \$27,930,100.00.

Sec. 215. Unless prohibited by law, the department may accept
credit card or other electronic means of payment for licenses,
fees, or permits.

Sec. 218. The department shall not take disciplinary action
against an employee for communicating with a member of the
legislature or his or her staff.

24 Sec. 219. The department shall not develop or produce any25 television or radio productions.

Sec. 220. The department, in conjunction with the departmentof health and human services, shall maintain an accounting

structure within this state's accounting system that will allow
 expenditures associated with the administration of the Healthy
 Michigan plan to be identified.

4 Sec. 221. The department may carry into the succeeding fiscal 5 year unexpended federal pass-through funds to local institutions 6 and governments that do not require additional state matching funds. Federal pass-through funds to local institutions and 7 governments that are received in amounts in addition to those 8 9 included in part 1 and that do not require additional state 10 matching funds are appropriated for the purposes intended. Within 11 14 days after the receipt of federal pass-through funds, the department shall notify the house and senate chairpersons of the 12 subcommittees, the senate and house fiscal agencies, and the state 13 14 budget director of pass-through funds appropriated under this section. 15

Sec. 222. (1) Grants supported with private revenues received by the department are appropriated upon receipt and are available for expenditure by the department, subject to subsection (3), for purposes specified within the grant agreement and as permitted under state and federal law.

(2) Within 10 days after the receipt of a private grant
appropriated in subsection (1), the department shall notify the
house and senate chairpersons of the subcommittees, the senate and
house fiscal agencies, and the state budget director of the receipt
of the grant, including the fund source, purpose, and amount of the
grant.

27

(3) The amount appropriated under subsection (1) shall not

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**1** exceed \$1,500,000.00.

Sec. 223. (1) The department may charge registration fees to
attendees of informational, training, or special events sponsored
by the department, and related to activities that are under the
department's purview.

6 (2) These fees shall reflect the costs for the department to7 sponsor the informational, training, or special events.

8 (3) Revenue generated by the registration fees is appropriated
9 upon receipt and available for expenditure to cover the
10 department's costs of sponsoring informational, training, or
11 special events.

12 (4) Revenue generated by registration fees in excess of the 13 department's costs of sponsoring informational, training, or 14 special events shall carry forward to the subsequent fiscal year 15 and not lapse to the general fund.

16 (5) The amount appropriated under subsection (3) shall not17 exceed \$500,000.00.

18 Sec. 224. The department may make available to interested 19 entities otherwise unavailable customized listings of 20 nonconfidential information in its possession, such as names and 21 addresses of licensees. The department may establish and collect a 22 reasonable charge to provide this service. The revenue received 23 from this service is appropriated when received and shall be used 24 to offset expenses to provide the service. Any balance of this 25 revenue collected and unexpended at the end of the fiscal year 26 shall lapse to the appropriate restricted fund.

27

Sec. 225. (1) The department shall sell documents at a price

#### 24

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not to exceed the cost of production and distribution. Money received from the sale of these documents shall revert to the department. In addition to the funds appropriated in part 1, these funds are available for expenditure when they are received by the department of treasury. This subsection applies only for the following documents:

7 (a) Corporation and securities division documents, reports,
8 and papers required or permitted by law pursuant to section 1060(6)
9 of the business corporation act, 1972 PA 284, MCL 450.2060.

10 (b) The Michigan liquor control code of 1998, 1998 PA 58, MCL11 436.1101 to 436.2303.

12 (c) The mobile home commission act, 1987 PA 96, MCL 125.2301
13 to 125.2350; the business corporation act, 1972 PA 284, MCL
14 450.1101 to 450.2098; the nonprofit corporation act, 1982 PA 162,
15 MCL 450.2101 to 450.3192; and the uniform securities act (2002),
16 2008 PA 551, MCL 451.2101 to 451.2703.

17 (d) Worker's compensation health care services rules.

18 (e) Construction code manuals.

19

(2) In addition to the funds appropriated in part 1, funds
appropriated for the department under sections 57, 58, and 59 of
the administrative procedures act of 1969, 1969 PA 306, MCL 24.257,
24.258, and 24.259, and section 203 of the legislative council act,
1986 PA 268, MCL 4.1203, are appropriated for all expenses

(f) Copies of transcripts from administrative law hearings.

25 necessary to provide for the cost of publication and distribution.
26 (3) Unexpended funds at the end of the fiscal year shall carry
27 forward to the subsequent fiscal year and not lapse to the general

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1 fund.

Sec. 226. (1) Not later than March 1, the department shall 2 submit a report to the subcommittees and the senate and house 3 4 fiscal agencies pertaining to licensing and regulatory programs 5 during the previous fiscal year for the following agencies: (a) Public service commission. 6 (b) Liquor control commission. 7 (c) Bureau of fire services. 8 (d) Bureau of construction codes. 9 10 (e) Corporations, securities, and commercial licensing bureau. 11 (f) Bureau of professional licensing. 12 (g) Bureau of community and health systems. 13 (h) Michigan occupational safety and health administration. 14 (2) The report shall be in a format that is consistent between the agencies listed in subsection (1) and shall provide, but is not 15 limited to, the following information, as applicable, for each 16 17 agency in subsection (1): (a) Revenue generated by and expenditures disbursed for each 18 19 regulatory product. 20 (b) Number of applications, both initial and renewal, for each 21 regulatory product. (c) Number of applications, both initial and renewal, approved 22 23 for each regulatory product. (d) Number of applications, both initial and renewal, denied 24 25 for each regulatory product. (e) Average amount of time, both tolled and untolled, to 26 27 approve or deny applications, both initial and renewal, for each

1 regulatory product.

2 (f) Number of examinations proctored for initial applications3 for each regulatory product.

4 (g) Number of complaints received pertaining to each regulated5 activity.

6 (h) Number of investigations opened pertaining to each7 regulated activity.

8 (i) Number of investigations closed pertaining to each9 regulated activity.

10 (j) Average amount of time to close investigations pertaining11 to each regulated activity.

12 (k) Number of enforcement actions pertaining to each regulated13 activity.

14 (*l*) Number of administrative hearings pertaining to each15 regulated activity.

16 (m) Number of administrative hearing adjudications pertaining17 to each regulated activity.

18 (n) The type and amount of each fee charged to support each19 regulated activity.

(3) As used in subsection (2), "regulatory product" means 20 21 licensure, certification, registration, inspection, review, 22 permitting, approval, or any other regulatory service provided by 23 the agencies specified in subsection (1) for each regulated activity. As used in this subsection and subsection (2), "regulated 24 activity" means the particular activities, entities, facilities, 25 26 and industries regulated by the agencies specified in subsection 27 (1).

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1 Sec. 227. It is the intent of the legislature that the 2 department establish an employee performance monitoring process 3 that is consistent throughout the department in addition to current 4 civil service commission evaluations. By April 1, the department 5 shall submit a report to the state budget office, the 6 subcommittees, and the senate and house fiscal agencies on changes to the employee performance monitoring process that are planned or 7 implemented, as well as the number of employee evaluations 8 9 performed.

## 10 ENERGY AND UTILITY PROGRAMS

Sec. 301. The public service commission administers the lowincome energy assistance grant program on behalf of the Michigan department of health and human services via an interagency agreement. Funds supporting the grant program are appropriated in the department upon awarding of grants and may be expended for grant payments and administrative related expenses incurred in the operation of the program.

## 18 LIQUOR CONTROL COMMISSION

Sec. 401. (1) From the appropriations in part 1 from the direct shipper enforcement fund, the liquor control commission shall expend these funds as required under section 203(11) of the Michigan liquor control code of 1998, 1998 PA 58, MCL 436.1203, to investigate and audit unlawful direct shipments of wine by unlicensed wineries and retailers, with priority directed toward unlicensed out-of-state retailers and third-party marketers. The

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commission shall use shipping records available to it under section
 203(21) of the Michigan liquor control code of 1998, 1998 PA 58,
 MCL 436.1203, to assist with this effort. The liquor control
 commission must refer all unlicensed out-of-state retailers and
 third-party marketers identified with the shipping records to the
 attorney general.

7 (2) By February 1, the liquor control commission shall provide
8 a report to the legislature and the subcommittees detailing the
9 commission's activities to investigate and audit the illegal
10 shipping of wine and the results of these activities. The report
11 shall include the following:

(a) Work hours spent, specific actions undertaken, and the
number of FTEs dedicated to identify and stop unlicensed out-ofstate retailers, third-party marketers, and wineries that ship
illegally in Michigan.

16 (b) General overview of expenditures associated with efforts
17 to identify and stop unlicensed out-of-state retailers, third-party
18 marketers, and wineries that ship illegally in Michigan.

(c) Number of out-of-state entities found to have illegally shipped wine into Michigan and total number of bottles (750 ml), number of cases with 750 ml bottles, number of liters, or number of gallons of illegally shipped wine. These items must be broken down by total number of retailers and total number of wineries.

24 (d) Suggested areas of focus on how to address direct shipper25 enforcement and illegal importation in the future.

(e) Number of unlicensed out-of-state entities found to haveillegally shipped wine into Michigan identified with the shipping

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29

1 records under subsection (1).

2

(f) Number of notices sent under subsection (3).

3 (3) From the appropriations in part 1 from the direct shipper
4 enforcement fund, the liquor control commission shall send a notice
5 to each unlicensed out-of-state entity found to have illegally
6 shipped wine into Michigan that has been identified via the
7 shipping records under subsection (1). The notice must include all
8 of the following:

9 (a) Notification that shipping wine into Michigan by retailers
10 and third-party marketers is illegal, and wineries shipping into
11 Michigan must obtain a direct shipper license.

(b) Under section 909 of the Michigan liquor control code of 13 1998, 1998 PA 58, MCL 436.1909, making unlawful shipments of wine 14 into Michigan may be a felony punishable by imprisonment for not 15 more than 4 years or a fine of not more than \$5,000.00, or both.

16 (c) Notice that the matter has been referred to the attorney 17 general.

#### 18 OCCUPATIONAL REGULATION

Sec. 501. Money appropriated under this part and part 1 for the bureau of fire services shall not be expended unless, in accordance with section 2c of the fire prevention code, 1941 PA 207, MCL 29.2c, inspection and plan review fees will be charged according to the following schedule:

24		Operation and main	ntenance inspection	n fee
25	Facility type	Facilit	y size	Fee
26	Hospitals	Ar	iy \$8.0	0 per bed

1	Plan review and constru	action inspection fees for	
2	hospitals	and schools	
3	Project cost range	Fee	
4	\$101,000.00 or less	minimum fee of \$155.00	
5	\$101,001.00 to \$1,500,000.00	\$1.60 per \$1,000.00	
6	\$1,500,001.00 to \$10,000,000.00	\$1.30 per \$1,000.00	
7	\$10,000,001.00 or more	\$1.10 per \$1,000.00	
8	or a	a maximum fee of \$60,000.00.	
9	Sec. 502. The funds collected	by the department for licenses,	
10	permits, and other elevator regulat	ion fees set forth in the	
11	Michigan Administrative Code and as determined under section 8 of		
12	1976 PA 333, MCL 338.2158, and sect	ion 16 of 1967 PA 227, MCL	
13	408.816, that are unexpended at the end of the fiscal year shall		
14	carry forward to the subsequent fiscal year.		
15	Sec. 503. Not later than Febru	ary 15, the department shall	
16	submit a report to the senate and he	ouse appropriations	
17	subcommittees on licensing and regu	latory affairs and insurance and	
18	financial services, the senate and i	house fiscal agencies, and the	
19	state budget director providing the	following information:	
20	(a) The number of veterans who	were separated from service in	
21	the Armed Forces of the United State	es with an honorable character	
22	of service or under honorable condi-	tions (general) character of	
23	service, individually or if a major	ity interest of a corporation or	
24	limited liability company, that were	e exempted from paying	
25	licensure, registration, filing, or	any other fees collected under	
26	each licensure or regulatory program	m administered by the bureau of	
27	construction codes, the bureau of particular	rofessional licensing, and the	

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corporations, securities, and commercial licensing bureau during
 the preceding fiscal year.

3 (b) The specific fees and total amount of revenue exempted
4 under each licensure or regulatory program administered by the
5 bureau of construction codes, the bureau of professional licensing,
6 and the corporations, securities, and commercial licensing bureau
7 during the preceding fiscal year.

8 (c) The actual costs of providing licensing and other
9 regulatory services to veterans exempted from paying licensure,
10 registration, filing, or any other fees during the preceding fiscal
11 year and a description of how these costs were calculated.

(d) The estimated amount of revenue that will be exempted under each licensure or regulatory program administered by the bureau of construction codes and the corporations, securities, and commercial licensing bureau in both the current and subsequent fiscal years and a description of how the exempted revenue was estimated.

Sec. 504. Funds remaining in the homeowner construction lien recovery fund are appropriated to the department for payment of court-ordered homeowner construction lien recovery fund judgments entered prior to August 23, 2010. Pursuant to available funds, the payment of final judgments shall be made in the order in which the final judgments were entered and began accruing interest.

Sec. 505. The department shall submit a report by January 31 to the senate and house appropriations subcommittees on licensing and regulatory affairs and insurance and financial services, the senate and house fiscal agencies, and the state budget director

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that includes all of the following information for the prior fiscal
 year regarding the medical marihuana program under the Michigan
 medical marihuana act, 2008 IL 1, MCL 333.26421 to 333.26430:

4

(a) The number of initial applications received.

5 (b) The number of initial applications approved and the number6 of initial applications denied.

7 (c) The average amount of time, from receipt to approval or8 denial, to process an initial application.

9 (d) The number of renewal applications received.

10 (e) The number of renewal applications approved and the number11 of renewal applications denied.

12 (f) The average amount of time, from receipt to approval or13 denial, to process a renewal application.

14 (g) The percentage of initial applications not approved or
15 denied within the time requirements established in section 6 of the
16 Michigan medical marihuana act, 2008 IL 1, MCL 333.26426.

17 (h) The percentage of renewal applications not approved or
18 denied within the time requirements established in section 6 of the
19 Michigan medical marihuana act, 2008 IL 1, MCL 333.26426.

(i) The percentage of registry identification cards for
approved initial applications not issued within the time
requirements established in section 6 of the Michigan medical
marihuana act, 2008 IL 1, MCL 333.26426.

(j) The percentage of registry identification cards for
approved renewal applications not issued within the time
requirements established in section 6 of the Michigan medical
marihuana act, 2008 IL 1, MCL 333.26426.

(k) The number of registry identification cards issued to or
 renewed for patients residing in each county as of September 30 of
 the preceding fiscal year under the Michigan medical marihuana act,
 2008 IL 1, MCL 333.26421 to 333.26430.

5 (1) The amount collected from the medical marihuana program
6 application and renewal fees authorized in section 5 of the
7 Michigan medical marihuana act, 2008 IL 1, MCL 333.26425.

8 (m) The costs of administering the medical marihuana program
9 under the Michigan medical marihuana act, 2008 IL 1, MCL 333.26421
10 to 333.26430.

Sec. 506. If the revenue collected by the department for health systems administration or radiological health administration and projects from fees and collections exceeds the amount appropriated in part 1, the revenue may be carried forward into the subsequent fiscal year. The revenue carried forward under this section shall be used as the first source of funds in the subsequent fiscal year.

Sec. 507. Not later than February 1, the department shall
submit a report to the senate and house appropriations
subcommittees on licensing and regulatory affairs and insurance and
financial services, the senate and house fiscal agencies, and state
budget director providing the following information:

(a) The total amount of reimbursements made to local units of
government for delegated inspections of fireworks retail locations
pursuant to section 11 of the Michigan fireworks safety act, 2011
PA 256, MCL 28.461, from the funds appropriated in part 1 for the
bureau of fire services during the preceding fiscal year.

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(b) The amount of reimbursement for delegated inspections of
 fireworks retail locations for each local unit of government that
 received reimbursement from the funds appropriated in part 1 for
 the bureau of fire services during the preceding fiscal year.

5 Sec. 508. (1) Beginning October 1, for the purpose of 6 defraying the costs associated with responding to false final inspection appointments and to discourage the practice of calling 7 for final inspections when the project is incomplete or 8 noncompliant with a plan of correction previously provided by the 9 bureau of fire services, the bureau of fire services may assess a 10 11 fee not to exceed \$200.00 for responding to a second or subsequent 12 confirmed false inspection appointment. Fees collected under this section shall be deposited into the restricted account referenced 13 by section 2c(2) of the fire prevention code, 1941 PA 207, MCL 14 29.2c, and explicitly identified within the statewide integrated 15 16 governmental management applications system.

17 (2) Not later than September 30, the department shall prepare 18 a report that provides the amount of the fee assessed under 19 subsection (1), the number of fees assessed and issued per region, 20 the cost allocation for the work performed and reduced as a result 21 of this section, and any recommendations for consideration by the legislature. The department shall submit this information to the 22 23 state budget director, the subcommittees, and the senate and house 24 fiscal agencies.

Sec. 509. (1) The department shall assess and collect fees in
the licensing and regulation of child care organizations, as
described in 1973 PA 116, MCL 722.111 to 722.128, and adult foster

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care facilities, as described in the adult foster care facility
 licensing act, 1979 PA 218, MCL 400.701 to 400.737.

3 (2) The department shall report the total amount of fees 4 assessed and collected under subsection (1) during the preceding 5 fiscal year to the senate and house fiscal agencies not later than 6 December 1 and shall provide information requested by the senate and house fiscal agencies as they consider necessary to shift 7 authorization equivalent to that amount from the general 8 fund/general purpose to a state restricted fund within the 9 department's budget for fiscal year 2019-2020. 10

Sec. 510. The department shall submit a report on the Michigan automated prescription system to the senate and house appropriations committees on licensing and regulatory affairs and insurance and financial services, the senate and house fiscal agencies, and the state budget director by November 30. The report shall include, but is not limited to, the following:

17 (a) Total number of licensed health professionals registered18 to the Michigan automated prescription system.

19 (b) Total number of dispensers registered to the Michigan20 automated prescription system.

(c) Total number of prescribers using the Michigan automatedprescription system.

23 (d) Total number of dispensers using the Michigan automated24 prescription system.

(e) Number of cases related to overprescribing,
overdispensing, and drug diversion where the department took
administrative action as a result of information and data generated

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1 from the Michigan automated prescription system.

2 (f) The number of hospitals, doctor's offices, pharmacies, and
3 other health facilities that have integrated the Michigan automated
4 prescription system into their electronic health records systems.

5 (g) Total number of delegate users registered to the Michigan6 automated prescription system.

7 Sec. 511. From the amount appropriated in part 1 for the 8 bureau of community and health systems, upon receipt of the order 9 of suspension of a licensed adult foster care home, home for the 10 aged, or nursing home, the department shall serve the facility and 11 provide contemporaneous notice to the offices of legislators 12 representing a district where the licensed facility is situated.

Sec. 512. The department shall submit a report regarding the medical marihuana facilities licensing and tracking program to the standing committees on appropriations of the senate and house on licensing and regulatory affairs and insurance and financial services, the senate and house fiscal agencies, and the state budget director by March 1. The report shall include, but is not limited to, the following:

20 (a) The number of initial license applications received for21 each license category.

(b) The number of initial applications approved and the numberof initial license applications denied.

24 (c) The average amount of time, from receipt to approval or25 denial, to process an initial application.

26 (d) The total number of license applications approved by27 license category and by county.

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(e) The total amount collected from application fees.

2 (f) The total amount collected from any established regulatory3 assessment.

4 (g) The costs of administering the medical marihuana5 facilities licensing and tracking program.

#### 6 EMPLOYMENT SERVICES

Sec. 701. (1) The appropriation in part 1 for the bureau of
services for blind persons includes funds for case services. These
funds may be used for tuition payments for blind clients.

10 (2) Revenue collected by the bureau of services for blind 11 persons and from private and local sources that is unexpended at 12 the end of the fiscal year may carry forward to the subsequent 13 fiscal year.

Sec. 702. The bureau of services for blind persons shall work collaboratively with service organizations and government entities to identify qualified match dollars to maximize use of available federal vocational rehabilitation funds.

18 Sec. 703. The bureau of services for blind persons may provide 19 and enter into agreements to provide general services, training, 20 meetings, information, special equipment, software, facility use, 21 and technical consulting services to other principal executive 22 departments, state agencies, local units of government, the 23 judicial branch of government, other organizations, and patrons of 24 department facilities. The department may charge fees for these 25 services that are reasonably related to the cost of providing the 26 services. In addition to the funds appropriated in part 1, funds

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collected by the department for these services are appropriated for
 all expenses necessary. The funds appropriated under this section
 are allotted for expenditure when they are received by the
 department of treasury.

#### 5 COMMISSIONS

6 Sec. 801. If Byrne formula grant funding is awarded to the 7 Michigan indigent defense commission, the Michigan indigent defense 8 commission may receive and expend Byrne formula grant funds in an amount not to exceed \$250,000.00 as an interdepartmental grant from 9 10 the department of state police. The Michigan indigent defense 11 commission, created under section 5 of the Michigan indigent defense commission act, 2013 PA 93, MCL 780.985, may receive and 12 13 expend federal grant funding from the United States Department of Justice in an amount not to exceed \$300,000.00 as other federal 14 15 grants.

16 Sec. 802. From the funds appropriated in part 1, the Michigan 17 indigent defense commission shall submit a report by September 30 18 to the senate and house appropriations subcommittees on licensing 19 and regulatory affairs and insurance and financial services, the 20 senate and house fiscal agencies, and the state budget director on 21 the incremental costs associated with the standard development 22 process, the compliance plan process, and the collection of data from all indigent defense systems and attorneys providing indigent 23 24 defense. Particular emphasis shall be placed on those costs that 25 may be avoided after standards are developed and compliance plans 26 are in place.

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1 Sec. 804. The Michigan office for new Americans is to 2 coordinate with the Asian Pacific American affairs commission, the Commission on Middle Eastern American affairs, and the 3 4 Hispanic/Latino commission of Michigan to produce a report by 5 January 31 that is to be transmitted to the senate and house 6 subcommittee chairpersons on licensing and regulatory affairs and insurance and financial services, the senate and house fiscal 7 agencies, and the state budget director. The report shall include, 8 9 but is not limited to, the following:

10 (a) Total number of people with whom each commission directly11 interacts through programming.

12 (b) Total number of public events that each commission13 conducted.

14 (c) Description of the activities that the commissions15 initiated to promote cooperation between the commissions.

16 (d) Total number of meetings that each commission held with17 foreign diplomats.

18 (e) Programmatic costs of each commission.

Sec. 805. An expenditure of funds appropriated in part 1 by the Asian Pacific American affairs commission, the Commission on Middle Eastern American affairs, or the Hispanic/Latino commission of Michigan for a commission event must directly relate to the mission statement of that commission.

#### 24 DEPARTMENT GRANTS

25 Sec. 901. (1) The department shall expend the funds26 appropriated in part 1 for medical marihuana operation and

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oversight grants for grants to counties for education and outreach 1 2 programs relating to the Michigan medical marihuana program pursuant to section 6(l) of the Michigan medical marihuana act, 3 4 2008 IL 1, MCL 333.26426. These grants shall be distributed 5 proportionately based on the number of registry identification cards issued to or renewed for the residents of each county that 6 applied for a grant under subsection (2). For the purposes of this 7 subsection, operation and oversight grants are for education, 8 communication, and outreach regarding the Michigan medical 9 marihuana act, 2008 IL 1, MCL 333.26421 to 333.26430. Grants 10 11 provided under this section must not be used for law enforcement 12 purposes.

(2) Not later than December 1, the department shall post a 13 14 listing of potential grant money available to each county on its website. In addition, the department shall work collaboratively 15 with counties regarding the availability of these grant funds. A 16 17 county requesting a grant shall apply on a form developed by the department and available on its website. The form shall contain the 18 19 county's specific projected plan for use of the money and its 20 agreement to maintain all records and to submit documentation to 21 the department to support the use of the grant money.

(3) In order to be eligible to receive a grant under
subsection (1), a county shall apply not later than January 1 and
agree to report how the grant was expended and to provide that
report to the department not later than September 15. The
department shall submit a report not later than October 15 of the
subsequent fiscal year to the state budget director, the senate and

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house appropriations subcommittees on licensing and regulatory
 affairs and insurance and financial services, and the senate and
 house fiscal agencies detailing the grant amounts by recipient and
 the reported uses of the grants in the preceding fiscal year.

Sec. 902. (1) The amount appropriated in part 1 for
firefighter training grants shall only be expended for payments to
counties to reimburse organized fire departments for firefighter
training and other activities required under the firefighters
training council act, 1966 PA 291, MCL 29.361 to 29.377.

(2) If the amount appropriated in part 1 for firefighter
training grants is expended by the firefighters training council,
established in section 3 of the firefighters training council act,
1966 PA 291, MCL 29.363, for payments to counties under section 14
of the firefighters training council act, 1966 PA 291, MCL 29.374,
it is the intent of the legislature that:

(a) The amount appropriated in part 1 for firefighter training
grants shall be allocated pursuant to section 14(2) of the
firefighters training council act, 1966 PA 291, MCL 29.374.

(b) If the amount allocated to any county under subdivision
(a) is less than \$5,000.00, the amounts disbursed to each county
under subdivision (a) shall be adjusted to provide for a minimum
payment of \$5,000.00 to each county.

(3) Not later than February 1, the department shall submit a
financial report to the senate and house appropriations
subcommittees on licensing and regulatory affairs and insurance and
financial services, the senate and house fiscal agencies, and the
state budget director identifying the following information for the

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**1** preceding fiscal year:

2 (a) The amount of the payments that would be made to each
3 county if the distribution formula described by the first sentence
4 of section 14(2) of the firefighters training council act, 1966 PA
5 291, MCL 29.374, would have been utilized to allocate the total
6 amount appropriated in part 1 for firefighter training grants.

7 (b) The amount of the payments approved by the firefighters8 training council for allocation to each county.

9 (c) The amount of the payments actually expended or encumbered10 within each county.

(d) A description of any other payments or expenditures madeunder the authority of the firefighters training council.

(e) The amount of payments approved for allocations to
counties that was not expended or encumbered and lapsed back to the
fireworks safety fund.

Sec. 903. (1) The funds appropriated in part 1 for a regional or subregional library shall not be released until a budget for that regional or subregional library has been approved by the department for expenditures for library services directly serving the blind and persons with disabilities.

(2) In order to receive subregional state aid as appropriated in part 1, a regional or subregional library's fiscal agency shall agree to maintain local funding support at the same level in the current fiscal year as in the fiscal agency's preceding fiscal year. If a reduction in expenditures equally affects all agencies in a local unit of government that is the regional or subregional library's fiscal agency, that reduction shall not be interpreted as

a reduction in local support and shall not disqualify a regional or 1 2 subregional library from receiving state aid under part 1. If a reduction in income affects a library cooperative or district 3 4 library that is a regional or subregional library's fiscal agency or a reduction in expenditures for the regional or subregional 5 library's fiscal agency, a reduction in expenditures for the 6 regional or subregional library shall not be interpreted as a 7 reduction in local support and shall not disqualify a regional or 8 subregional library from receiving state aid under part 1. 9

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Final Page

## FY 2019-20 LICENSING AND REGULATORY AFFAIRS BUDGET

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P.O. Box 30036 Lansing, Michigan 48909-7536



Senate Bill 143 (S-1 as reported) Committee: Appropriations

Senate Fiscal Agency

Throughout this document Senate means Appropriation Committee.

			CHANGES F FY 2018-19 YEAR	
FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2018-19 YEAR-TO-DATE*	FY 2019-20 SEN. FULL COMM.	AMOUNT	PERCENT
FTE Positions	2,327.3	2,346.3	19.0	0.8
GROSS	552,356,700	571,864,840	19,508,140	3.5
Less:				
Interdepartmental Grants Received	48,414,300	49,014,200	599,900	1.2
ADJUSTED GROSS	503,942,400	522,850,640	18,908,240	3.8
Less:				
Federal Funds	91,213,900	95,852,500	4,638,600	5.1
Local and Private	411,800	351,800	(60,000)	(14.6)
TOTAL STATE SPENDING	412,316,700	426,646,340	14,329,640	3.5
Less:				
Other State Restricted Funds	276,471,400	303,125,900	26,654,500	9.6
GENERAL FUND/GENERAL PURPOSE	135,845,300	123,520,440	(12,324,860)	(9.1)
PAYMENTS TO LOCALS	105,251,900	102,451,400	(2,800,500)	(2.7)
*Ac of March E 2010				

\*As of March 5, 2019.

	Gross	GF/GP
FY 2018-19 Year-to-Date Appropriation	\$552,356,700	\$135,845,300
Changes from FY 2018-19 Year-to-Date:		
1. <b>Marihuana Research.</b> Governor included \$20.0 million in funding to support research on the use of marihuana to treat veterans' health conditions, as required by Initiated Law (IL) 1 of 2018, the Michigan Regulation and Taxation of Marijuana Act. Senate concurred.	20,000,000	0
<ol> <li>Recreational Marihuana Regulation. Governor included an additional \$1.0 million and 30.0 FTEs to support the implementation and administration of IL 1 of 2018 and shifted \$5.0 million in funding from GF/GP to Restricted. Senate concurred.</li> </ol>	1,000,000	(5,000,000)
<ol> <li>Unaccompanied Refugee Minors. Governor included \$3.8 million in Federal funds to enable MONA's support of service providers who assist unaccompanied refugee minors. Senate concurred.</li> </ol>	3,790,900	0
4. Child Care and Adult Foster Care Revenue. Governor included \$500,000 in restricted funds to reflect the availability of revenues to be collected from Child Day Care Centers and Homes, and \$410,000 in restricted funds to reflect the availability of revenues to be collected from Adult Foster Care facilities. Senate concurred.	910,000	0
5. <b>Medical Marihuana Regulation.</b> Governor included \$900,000 and eliminated 13.0 FTEs to reflect anticipated costs associated with the Medical Marihuana Facilities Licensing Act (Public Act 281 of 2016).	900,000	0

Senate concurred.

FY 2019-20 LICENSING AND REGULATORY AFFAIRS BUDGET	S.B. 143 (S-1):	SENATE APPRO	PRIATIONS REC.
<ol> <li>Bureau of Fire Services. Governor included \$500,000 to allow receipt of Federal funds for firefighter training and fire prevention as \$289,900 in State Restricted funds to support new requirements for fire services members. Senate concurred.</li> </ol>	as well	789,900	0
<ol> <li>One-Time Refugee Services Database Funding. Governor i \$520,000 in Federal funds for the development of a database Refugee Services Program within the Michigan Office for New Am Senate concurred.</li> </ol>	for the	520,000	0
8. Marihuana Regulatory Fund Adjustment. Governor included \$422,0 the Marihuana Regulatory Fund for administrative functions. Senate co		422,000	0
<ol> <li>Firefighter Training Grants. Governor included an additional \$3 in restricted funds for Firefighter Training Grants. Senate concur</li> </ol>		300,000	0
<ol> <li>Indigent Defense Training Evaluation. Governor included fun the Michigan Indigent Defense Commission (MIDC) for the implem of a system to evaluate indigent defense training. Senate concurrent</li> </ol>	entation	205,200	205,200
<ol> <li>Vehicle Supply Equipment Program. Governor included privat to support the Light-Duty Zero Emission Vehicle Supply Equ Program. This program is pursuant to the Volkswagen Set Beneficiary Mitigation Plan agreement. Senate concurred.</li> </ol>	uipment	140,000	0
12. First Responder Presumed Coverage Fund Revenue. G removed \$5.4 million in restricted funds for the First Res Presumed Coverage Fund. The enactment of IL 1 of 2018 resulte elimination of the Medical Marihuana Excise Tax, the Fund ongoing, dedicated revenue stream. Senate concurred.	sponder ed in the	(5,445,000)	0
<ol> <li>MIDC Grants. Governor removed \$5.9 million in one-time GF/G for Fiscal Year 2019 indigent defense compliance plans but retain million as ongoing funding. This included \$200,000 in local in defense reimbursements. Senate concurred.</li> </ol>	ed \$2.8	(5,850,400)	(5,850,400)
14. <b>Reversal of FY 2018-19 Adjustments.</b> Governor removed \$1.2 one-time supplemental funding for an opioid treatment and con resource locator and adjusted out a \$500,000 Federal fire service included in an FY 2018-19 contingency fund transfer. Senate cor	nmunity es grant	(1,700,000)	(1,200,000)
15. <b>Refugee Services Transfers.</b> Governor included an additional in Federal funds for the transfer of refugee services functions Michigan Office fie New Americans for the Department of Hea Human Services through Executive order 2018-7. Governor removed one-the funding of \$175,000 GF/GP for a refugee ass grant. Senate concurred.	s to the lith and or also	(166,400)	(175,000)
16. State Restricted Deducts. Governor made technical adjustme align authorization levels to available revenues. Senate concurre		(643,800)	0
17. <b>Reductions to Various Line Items.</b> Senate reduced GF/GP fun a number of line items by approximately 1.9%. Items affected in the Bureau of Community and Health Systems, the Bur Professional Licensing, and the Workers' Compensation Agency reductions totaled \$747,660 GF/GP.	ncluded eau of	(747,660)	(747,660)
<ol> <li>Economic Adjustments. Includes \$5,083,400 Gross and \$4 GF/GP for total economic adjustments, of which an estimated r \$3,443,100 Gross and \$375,600 GF/GP is for legacy retirement (pension and retiree health).</li> </ol>	egative	5,083,400	443,000
19. Comparison to Governor's Recommendation. The Ser \$747,660 Gross and \$747,660 GF/GP under the Governor.	nate is		
Total Changes		\$19,508,140	(\$12,324,860)
FY 2019-20 Senate Appropriations Committee Gross Appropriat	ion	\$571,864,840	\$123,520,440

#### Boilerplate Changes from FY 2018-19 Year-to-Date:

- 1. Out-of-State Travel Report. The Governor replaced this report with a less detailed version that is consistent with the report found in most other budget bills. The replacement section also removed restrictions on the circumstances for such travel. The Senate retained. (Sec. 207)
- 2. **Contingency Funds.** The Senate removed language appropriating contingency funds. (Sec. 210)
- 3. **Communication with the Legislature.** The Governor removed a prohibition against taking disciplinary action against Department employees who communicate with the Legislature. The Senate retained. (Sec. 218)
- 4. **TV or Radio Productions.** The Governor removed a prohibition against the Department producing radio or TV productions. The Senate retained. (Sec. 219)
- 5. Healthy Michigan Plan Accounting Structure. The Governor removed a section requiring LARA and DHHS to maintain an accounting structure allowing for identification of expenditures related with the administration of the Health Michigan Plan. The Senate retained. (Sec. 220)
- 6. **Regulatory Activities Report.** The Governor removed a report providing details on licensing/regulatory activities undertaken by each agency or bureau in the Department. The Senate retained. (Sec. 226)
- 7. Employee Performance Monitoring. The Governor removed a section stating the intent of the Legislature that the Department establish an employee performance monitoring process in addition to what is required by the Civil Service Commission. The Senate retained. (Sec. 227)
- 8. Fast Charging Stations Study. The Governor removed a section requiring the Michigan Agency for Energy to complete a study assessing optimal siting locations for direct current fast charging stations. The study is expected to be complete by September 30, 2019. The Senate concurred. (Sec. 302)
- 9. Medical Marihuana Registry Program Report. The Governor deleted language specifying information to be included in the Department's annual report to the Legislature regarding the State's medical marihuana program. The Senate retained. (Sec. 505)
- 10. Child Care and Adult Foster Care Fee Revenue. The Governor deleted a section requiring the Department to assess, collect, and report fees for the licensing and regulation of certain child care organizations and adult foster care facilities. The Senate retained. (Sec. 509)
- 11. **Department Reporting for Suspended Facilities.** The Governor deleted a section requiring the Department to serve an order of suspension to a licensed adult foster care home, home for the aged, or nursing home and notify legislators representing the district where the facility is located. The Senate retained. (Sec. 511)
- 12. Bureau of Services for Blind Persons (BSBP). The Governor removed a requirement that BSBP work with service organizations to identify qualified Federal match dollars. The Senate retained. (Sec. 702)
- First Responder Presumed Coverage Fund. The Governor deleted a section appropriating excess funds for first responder presumed coverage claims. The ongoing dedicated revenue source for this Fund was eliminated by the passage of Initiated Law 1 of 2018. The Senate concurred. (Sec. 704)
- 14. **MIDC Performance Metrics.** The Governor deleted a section requiring the MIDC to develop and implement performance metrics. This language is included in Public Act 214 of 2018. The Senate concurred. (Sec. 803)
- 15. **MIDC Grant Compliance.** The Governor deleted a section stating that an indigent criminal defense system's obligation to comply with MIDC standards is contingent on sufficient state grant funding, as appropriations for funds were addressed by Public Act 214 of 2018. The Senate concurred. (Sec. 904)

Date Completed: 4-30-19

Fiscal Analyst: Elizabeth Raczkowski



# Public Policy Position State Budget for Michigan Indigent Defense Commission

# Support

# **Explanation**

The committee voted unanimously to support the Governor's budget recommendation for the Michigan Indigent Defense Commission as presented in SB 143 (S-1).

# **Position Vote:**

Voted For position: 12 Voted against position: 0 Abstained from vote: 1 Did not vote (absent): 4

# Keller Explanation:

The committee agreed that this legislation is *Keller* permissible because funding for the MIDC would affect the availability of legal services to society and improve the functioning of the Courts. Additionally, because some of the MIDC's funding would regulate and provide training for defense attorneys, funding of the MIDC could impact the regulation of the legal profession.

# Contact Persons:

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